Corporate Income Taxes

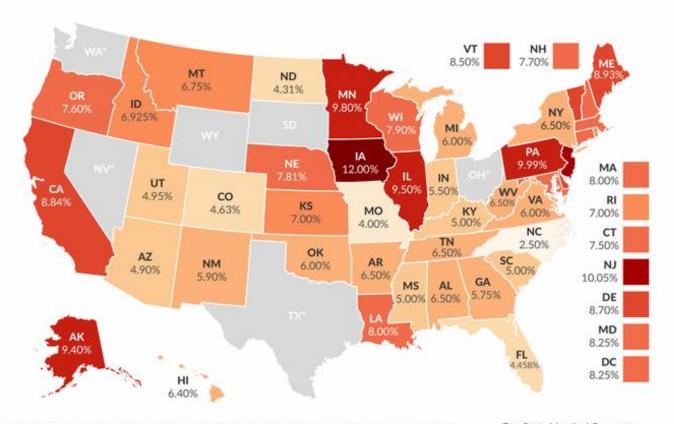
Abby Shepard, Legislative Counsel Graham Campbell, Joint Fiscal Office 05/14/2021

Who pays? Legal entities

- US Resident C-Corporations:
 - Protection from personal liability.
 - Taxed at entity level by corporate tax.
 - Shareholders pay individual income taxes on dividends and capital gains on the appreciation of shares.
 - Main advantage today is ability to raise money on public markets.
- NOT passthrough entities:
 - Partnerships, LLCs, S-Corps, sole proprietors.
 - While these entities shield owners from personal liability, they typically do not pay entity-level tax. Instead, income passes through directly to owners, who are taxed by the personal income tax.
 - Cannot be used to raise public investment.

How do they pay?

- Taxable income is calculated at the federal level.
 - Taxable income is equal to a corporation's receipts less allowable deductions—including the cost of goods sold, wages and other employee compensation expenses, interest, nonfederal taxes, depreciation, and advertising.
 - Federal corporate tax rate is a flat 21%, lowered in 2018 by the TCJA from the top rate of 35%.
- Vermont uses federal taxable income with certain adjustments
 - No deductions allowed for bonus depreciation, non-VT bond interest, or federal operating losses.
 - Allows deductions for certain income added at the federal level, related to foreign credits and certain job creating credits. Starting in tax year 2022, a business expenses deduction for cannabis establishments.
 - Vermont's corporate tax rate is tiered. The top marginal rate is 8.5%, and there are minimum taxes based on gross receipts.



Note: (*) Nevada, Ohio, Texas, and Washington do not have a corporate income tax but do have a gross receipts tax with rates not strictly comparable to corporate income tax rates. Delaware and Oregon have gross receipts taxes in addition to corporate income taxes, as do several states like Pennsylvania, Virginia, and West Virginia, which permit gross receipts taxes at the local (but not state) level. Florida's corporate income tax rate will return to 5.5% for tax years beginning on or after Jan. 1, 2022. Georgia's corporate income tax rate will revert to 6% on January 1, 2026. The state could see a drop to 5.5% in 2020, pending legislative approval. Illinois' rate includes two separate corporate income taxes, one at a 7% rate and one at a 2.5% rate. Indiana's rate will change to 5.25% on July 1, 2020. The rate is scheduled to decrease to 4.9% by 2022. Mississippi continues to phase out the 3 percent bracket by increasing the exemption by \$1,000 a year. This year, the exemption is \$3,000. By the start of 2022, the 3 percent bracket will be fully eliminated. New Hampshire's rate is 7.9% for tax periods ending before Dec. 31, 2019. In New Jersey, the rates indicated apply to a corporation's entire net income rather than just income over the threshold. A temporary surcharge is in effect, bringing the rate to 10.5 percent for businesses with income over \$1 million. In addition to regular income taxes, many states impose other taxes on corporations such as gross receipts taxes and franchise taxes. Some states also impose an alternative minimum tax and special rates on financial institutions.

Sources: Tax Foundation; state tax statutes, forms, and instructions; Bloomberg Tax

Top State Marginal Corporate
Income Tax Rate

Lower Higher

TAX FOUNDATION

How do states identify the income of a corporation to tax it?

What is the income of the taxpayer?

Unitary combined reporting v. separate reporting

How is income is apportioned to state?

Apportionment Factors

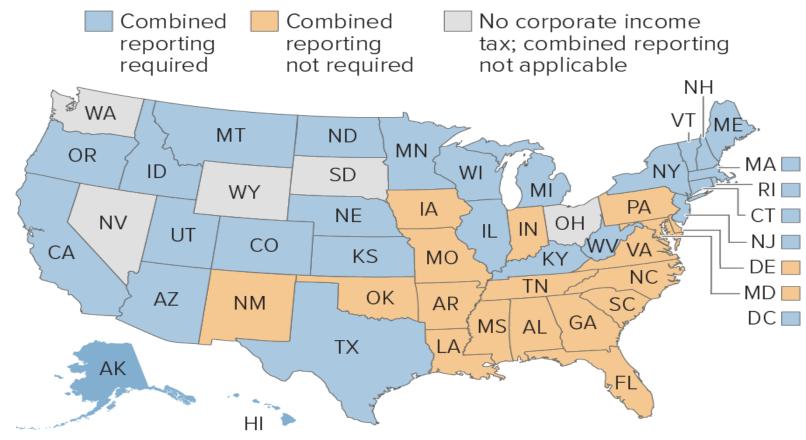
What is the income?

- Most large multistate corporations are composed of a "parent" corporation and a number of "subsidiary" corporations owned by the parent.
- Corporations can shift income between related companies in an effort to reduce their liability. Example:
 - A parent establishes a subsidiary in a state that does not tax income from intangible assets, such as copyrights and patents, and transfers those assets to that company.
 - The parent establishes a subsidiary in a different state to conduct business. That subsidiary pays the intangible holding company royalties for use of the intangibles, and writes off the payments as an expense.
 - Viewed as separate entities, the parent benefits from the jurisdiction that does not tax intangibles, and from the jurisdiction that allows the expense.

Unitary Combined Reporting

- Under combined reporting, these related corporations that are part of a "unitary group" are generally treated as one entity for tax purposes.
 - Supporters of combined reporting say that this grouping of corporations eliminates distortions and tax planning opportunities caused by intercompany transactions, whether legitimate or otherwise, within the group.
 - Opponents say that combined reporting creates other distortions by attributing income to the wrong jurisdiction, because the calculation simply averages the income and apportionment of all the businesses that actually have different economic profitability.
- As of January 1, 2020, 28 states and the District of Columbia, including Vermont, have adopted some form of unitary combined reporting.

28 states require combined reporting



+NM as of

Jan. 1,

2020

Note: Combined reporting treats a parent company and its subsidiaries as one entity for state income tax purposes, thereby helping prevent income shifting.

Source: John C. Healy and Michael S. Schadewald, "2018 Multistate Corporate Tax Guide, Vol. 1," Kentucky HB 487 (2018), effective January 1, 2019; New Jersey AB 4262 (2018), effective July 1, 2019.

Apportionment

- Historically, almost all states used an equally weighted, three-factor formula based on property, payroll, and sales. In the last two decades, most states have moved towards a double-weighted sales or single sales factor.
- Vermont uses a double-weighted sales factor, so a corporation's apportionment percentage is the average of:
 - VT property/total property
 - VT wages/total wages
 - VT sales/total sales (x2)

STATE APPORTIONMENT OF CORPORATE INCOME

(Formulas for tax year 2021 -- as of January 1, 2021)

ALABAMA *	Double wtd Sales	MONTANA *	3 Factor
ALASKA*	3 Factor	NEBRASKA	Sales
ARIZONA *	Sales/Double wtd Sales	NEVADA	No State Income Tax
ARKANSAS *	Sales	NEW HAMPSHIRE	Double wtd Sales
CALIFORNIA *	Sales	NEW JERSEY	Sales
COLORADO *	Sales	NEW MEXICO *	3 Factor/Sales
CONNECTICUT	Sales	NEW YORK	Sales
DELAWARE	Sales	NORTH CAROLINA *	Sales
FLORIDA	Double wtd Sales	NORTH DAKOTA *	3 Factor/Sales
GEORGIA	Sales	OHIO	N/A (2)
HAWAII *	3 Factor	OKLAHOMA	3 Factor
IDAHO *	Double wtd Sales	OREGON	Sales
ILLINOIS *	Sales	PENNSYLVANIA	Sales
INDIANA	Sales	RHODE ISLAND	Sales
IOWA	Sales	SOUTH CAROLINA	Sales
KANSAS *	3 Factor	SOUTH DAKOTA	No State Income Tax
KENTUCKY *	Sales	TENNESSEE	Triple wtd Sales
LOUISIANA	Sales	TEXAS	Sales
MAINE *	Sales	UTAH	Sales
MARYLAND (3)	75.0% Sales, 12.5% Property	VERMONT	Double wtd Sales
	& Payroll	VIRGINIA	Double wtd Sales/Sales
MASSACHUSETTS	Sales/Double wtd Sales	WASHINGTON	No State Income Tax
MICHIGAN	Sales	WEST VIRGINIA *	Double wtd Sales
MINNESOTA	Sales	WISCONSIN *	Sales
MISSISSIPPI	Sales/Other (1)	WYOMING	No State Income Tax
MISSOURI *	Sales	DIST. OF COLUMBIA	Sales

Source: Compiled by FTA from state sources.

Notes:

The formulas listed are for general manufacturing businesses. Some industries have a special formula different from the one shown.

- * State has adopted substantial portions of the UDITPA (Uniform Division of Income Tax Purposes Act).

 Slash (/) separating two formulas indicates taxpayer option or specified by state rules.
- 3 Factor = sales, property, and payroll equally weighted.

Double wtd Sales = 3 factors with sales double-weighted

Sales = single sales factor

- (1) Mississippi provides different apportionment formulas based on specific type of business. A single sales factor formula is required if no specific business formula is specified. required if no specific business formula is specified.
- (2) Ohio Tax Department publishes specific rules for situs of receipts under the CAT tax.
- (3) Maryland is phasing in a single sales factor for tax years after 2022.

Proposals in S.53

Changes to Apportionment/Single Sales

- Vermont is currently a three factor apportionment state
 - Payroll, property, and double weighted sales
- S.53 proposes to make apportionment factor only dependent upon sales.
- Revenue estimate:
 - -\$4.98 million in FY2022, -\$19.31 million in FY23, -\$20 million in FY24

Single Sales Example

- Company A has net income of \$10 million.
- Company A has \$2 million worth of payroll
 - \$1.5 million in based in Vermont
- Company A has \$20 million worth of property
 - \$15 million in based in Vermont
- Company A has \$50 million worth of sales
 - \$1 million of those sales were in Vermont

Single Sales Example

- What percentage of Company A's net income is taxable in VT?
- Under current law:
 - $VT\ Payroll = \frac{\$1.5\ million\ in\ VT}{\$2\ million\ in\ US} = 75\%$
 - $VT\ Property = \frac{\$15\ million\ in\ VT}{\$20\ million\ in\ US} = 75\%$
 - $VT\ Sales = \frac{\$1\ million\ in\ VT}{\$50\ million\ in\ US} = 2\%$
 - $VT \ Apportionment = \frac{Property (75\%) + Payroll (75\%) + Sales (2\%) + Sales (2\%)}{4} = 38.5\%$
 - VT Net Income: 38.5% x \$10 million = \$3.85 million
- Under S.53 single sales:
 - VT Apportionment is sales only=2%
 - VT Net Income: 2% x \$10 million = \$200,000

Why change to single sales factor?

- In theory, putting more emphasis on sales factor encourages businesses to set up operations in your state since there is no payroll and property in the apportionment percentage.
 - In this way, it is advantageous for businesses who have a lot of payroll and property in the state.
 - Provides a benefit to higher payroll, property businesses like manufacturing
- It is a way to "export" your corporate tax revenues.
 - Multi-state corporations who operate in your state with little physical presence will pay a greater tax burden.
- May be a better reflection of how the economy works
 - In small states, much business activity is coming from out-of-state companies that often don't have much physical presence in the state.
- Trend in states is moving towards single sales factor over the years
 - Neighboring states: Maine, Connecticut, Rhode Island, New York, New Hampshire are single sales.
 - Massachusetts is double weighted sales like Vermont

Why not change to single sales?

- Academic literature has shown little economic development or jobs impact to switching to single sales factor (see Tom Kavet memo)
 - Department of Taxes simulations show tax cuts for high VT apportionment firms, but they make up a very small share of overall corporate tax revenues.
- Apportionment and definitions of sales are more "squishy" than payroll and property.
- Obscures the benefit principle of taxation:
 - A corporation with large numbers of employees and property in a state uses more state resources than those who do not, and therefore, they should be paying more in taxes.
- Switching to single sales does not impact corporations with no taxable income (~80% of corporate tax returns).
- Revenue losses

Joyce and Finnegan

- Vermont taxes corporations based upon the profits of the unitary group
- When a state has unitary reporting, it has to decide whether a member of a unitary group triggers nexus in the state
- Joyce method: a corporation is considered to be taxable if only the corporation itself has taxable nexus in the state.
 - Vermont is currently a Joyce state
- Finnegan method: a corporation is taxable if any member of the unitary group is taxable.
- Example: three companies, all part of a unitary group, each with a \$1 million in sales.
 - Company A has nexus in Vermont whereas Companies B and C do not and have operations elsewhere.
 - Under Joyce: only \$1 million from Company A are apportioned in the sales factor to Vermont.
 - Under Finnegan: all \$3 million of the group's sales are apportioned in the sales factor to Vermont
- About half of states with unitary combined reporting are Joyce and half are Finnegan.
- Revenue Impact: Approximately \$6.5 million per year once fully implemented

Throwback and Throwout

- Public Law 86-272 says that a state cannot subject a corporation to its income tax if the corporation is only soliciting sales in the state but otherwise does not have "nexus."
 - If a company owns a kiosk, warehouse, employee in a state, it has nexus.
 - However, if a company solicits an order from a Vermonter, the order is fulfilled in another state, and delivered to the Vermonter using a common carrier, the company does not have nexus and has 86-272 protection.
- This creates "nowhere" income for corporations that operate across many states
 - Example: A company with \$10 million in net income in 10 states, split \$1 million per state, of which Maine and Vermont are included.
 - In Maine, where it solicits orders, it does not have sufficient nexus and has 86-727 protection so Maine cannot apply its CIT to the \$1 million sold in Maine.
 - Assuming the company has nexus in the other 9 states, then in effect, only \$9 million net income is subject to state corporate income taxes. \$1 million becomes nowhere income.

Throwback and Throwout

- Throwback Rule: Requires the company to "throwback" nowhere income into its numerator for sales apportionment purposes.
 - In the example, Vermont would "throwback" the \$1 million in Maine nowhere income into the apportionment so Vermont's sales factor
 would be: \$1 million (VT) + \$1 million (nowhere income) divided by \$10 million, so 20%.

$$\frac{\$1 \text{ million in Vermont income} + \$1 \text{ million in Maine "nowhere income"}}{\$10 \text{ million in nationwide income}} = 20\%$$

- Throwout Rule: Requires the company to "throwout" nowhere income from its numerator for sales apportionment purposes.
 - In the example, Vermont would "throwout" the \$1 million in Maine nowhere from the numerator so Vermont's sales factor would be \$1 million (VT) divided by \$9 million

$$\frac{\$1 \ million \ in \ Vermont \ income}{\$10 \ million \ in \ nationwide \ income \ -\$1 \ million \ in \ Maine \ "nowhere \ income"} = 11.1\%$$

Vermont has a throwback rule for most income, but a throwout for intangibles

Pros and Cons of Throwback Rule

• Pros

- Throwback rules are in place to prevent corporations from structuring themselves in a way to avoid nexus in states.
- Was included in the original MTC document for greater tax cooperation among states.

Cons

- States are attributing sales of a corporation to themselves even though they bear no relation to actual business activity.
- If a corporation has nowhere income, the tax costs of doing business in a throwback rule are much higher than just a pure reflection of their business activity in the state
- Businesses can structure themselves to avoid nexus in throwback states.
- Runs counter to theory of single sales: that taxation should be destination-based, not origin-based.
- Revenue Impact: -\$850,000 per year once fully implemented

80/20 Rules

- Vermont taxes the income of a unitary group, rather than individual separate entities.
- What about members of the group that operate primarily outside the US?
- **80/20 rule:** excludes from the apportionment calculation the member of the group if more than 80% of the business comes from sales outside the US.
 - Vermont says that an 80/20 company (overseas business operation) does not need to be counted for apportionment.
- Committee considered repealing Vermont's 80/20 rule, which would mean any overseas business operations would need to be added to the apportionment factors for the unitary group.

Corporate Minimum Tax

- Corporations with zero or negative taxable net income are required to pay Vermont's corporate minimum tax
- Current law:
 - For corporations with Vermont gross receipts less than \$2 million, \$300
 - For corporations with Vermont gross receipts greater than \$2 million but less than \$5 million, \$500.
 - For corporations with Vermont gross receipts greater than \$5 million, \$750.
- S.53 Proposal: Raises approximately \$4.23 million per year once fully implemented

S.53 CMT Proposal				
Vermont Gross Receipts	Minimum Rate			
Under \$100k	\$250			
\$100k-\$1 million	\$500			
\$1 million to \$5 million	\$2,000			
\$5 million to \$300 million	\$6,000			
\$300 million+	\$100,000			

Corporate Minimum Tax

Minimum Tax Payers by Gross Receipts

	# Minimum	Tax Payers	% of All Payers W	ho Pay Min Tax
Gross Receipts Range	2018	2019	2018	2019
Less than \$100,000	7,246	7,345	91.3%	90.4%
\$100,000-\$200,000	654	621	73.3%	70.6%
\$200,000-\$500,000	778	718	64.6%	59.6%
\$500,000-\$1 million	468	457	55.3%	53.1%
\$1 million-\$1.5 million	181	182	47.6%	45.7%
\$1.5 million to \$3 million	314	283	49.4%	46.5%
\$3 million to \$5 million	154	150	43.1%	41.8%
\$5 million+	309	288	42.3%	40.6%
TOTAL	10,104	10,044	77.8%	76.4%

Source: VT Department of Taxes

Corporate Minimum Tax-Other States

Survey of State Corporate Minimum Taxes			
State	Minimum Tax		
	\$456. 2019 House proposal to increase this to up to \$150,000 for businesses with		
Massachusetts	annual sales of over \$1 billion		
Maine	5.4% of alternative taxable income. Repealed for 2018		
New Hampshire	Repealed in 2018.		
	Differing amounts based upon gross receipts. Starts at \$75 for under \$100,000 in		
New York	NY receipts and goes to \$200,000 for those with over \$1 billion		
Connecticut	\$250 for all corporations		
Rhode Island	\$400 for all corporations		
	Varied depending on gross receipts. Less than \$100,000 is \$500. More than \$1		
New Jersey	million, is \$2,000		
West Virginia	\$50 for all corporations on corporate franchise tax		
	Varies depending on total minnesota payroll, property and sales. Ranges from \$0		
Minnesota	for less than \$1.04 million to \$10,380 for over \$41.5 million		
Kentucky	\$175 for all corporations and limited liability companies		
Delaware	\$175 plus a \$50 filing fee		
	Minimum based upon Oregon gross receipts. Ranges from \$150 for under		
Oregon	\$500,000 to \$100,000 for sales of greater than \$100 million		
Iowa	AMT based upon Federal AMT. 7.2% rate		

For a corporation with New York State receipts of:	Tax
Not more than \$100,000	\$25
More than \$100,000 but not over \$250,000	\$75
More than \$250,000 but not over \$500,000	\$175
More than \$500,000 but not over \$1,000,000	\$500
More than \$1,000,000 but not over \$5,000,000	\$1,500
More than \$5,000,000 but not over \$25,000,000	\$3,500
More than \$25,000,000 but not over \$50,000,000	\$5,000
More than \$50,000,000 but not over \$100,000,000	\$10,000
More than \$100,000,000 but not over \$250,000,000	\$20,000
More than \$250,000,000 but not over \$500,000,000	\$50,000
More than \$500,000,000 but not over \$1,000,000,000	\$100,000
Over \$1,000,000,000	\$200,000